

Message Text

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43

ACTION EB-11

INFO OCT-01 EUR-25 EA-11 ISO-00 AEC-11 AID-20 CEA-02

CIAE-00 CIEP-03 COME-00 DODE-00 FEAE-00 FPC-01 H-03

INR-11 INT-08 L-03 NSAE-00 NSC-07 OMB-01 PM-07 RSC-01

SAM-01 SCI-06 SP-03 SS-20 STR-08 TRSE-00 FRB-03 OIC-04

PA-04 PRS-01 USIA-15 DRC-01 /192 W

----- 002500

R 130930Z SEP 74

FM AMEMBASSY TOKYO

TO SECSTATE WASHDC 4574

INFO AMEMBASSY BONN

AMEMBASSY BRUSSELS

AMEMBASSY COPENHAGEN

AMEMBASSY CANBERRA

AMEMBASSY DUBLIN

AMEMBASSY BERN

AMEMBASSY THE HAGUE

AMEMBASSY LONDON

AMEMBASSY LUXEMBOURG

AMEMBASSY MADRID

AMEMBASSY OSLO

AMEMBASSY OTTAWA

AMEMBASSY PARIS

AMEMBASSY ROME

AMEMBASSY STOCKHOLM

AMEMBASSY VIENNA

AMEMBASSY WELLINGTON

USMISSION USEC BRUSSELS

USMISSINN OECD PARIS

C O N F I D E N T I A L TOKYO 11972

E.O. 11652: GDS

TAGS: ENRG, JA

SUBJ: ENERGY COORDINATING GROUP - INTEGRATED EMERGENCY

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PROGRAM (IEP) - JAPANESE VIEWS

REF: BRUSSELS 6853

SUMMARY: IN DISCUSSIONS WITH EMBASSY FONOFF AND MITI HAVE STRESSED IMPORTANCE TO JAPAN OF WORKING OUT PROCEDURE WHEREBY JAPAN COULD JOIN IEP THROUGH OECD DECISION. THIS NECESSARY IN ORDER TO AVOID NECESSITY TO SEEK DIET APPROVAL, LIKELIHOOD OF WHICH VERY UNCERTAIN BECAUSE OF OPPOSITION PARTIES EXPECTED POSITION AND LACK OF UNANIMITY WITHIN LDP. WHILE FIRMLY COMMITTEED TO IEP AND ANXIOUS FOR EARLIEST POSSIBLE AGREEMENT, JAPANESE FEEL THEIR PARTICULAR PROBLEMS HAVE NOT BEEN SUFFICIENTLY TAKEN INTO ACCOUNT IN DANISH DRAFT AND THAT THEY HAVE NOT HAD SUFFICIENT TIME FOR INTERNAL REVIEW OF IEP AND ISSUE OF METHOD OF BRINGING IT INTO FORCE. END SUMMARY.

1. EMBASSY HAS DISCUSSED JAPANESE VIEWS ON IEP SEPARATELY WITH FONOFF (ECONOMIC AFFAIRS BUREAU DEPUTY DIRECTOR GENERAL NOMURA AND RESOURCES DIVISION DIRECTOR UDAGAWA) AND MITI (INTERNATIONAL RESOURCES DIVISION DIRECTOR TOYONAGA AND DEPUTY DIRECTOR HAYASHI). WHILE OFFICIALS OF BOTH MINISTRIES NOTED SATISFACTION OF GOJ WITH SUBSTANCE OF IEP (INDICATING, HOWEVER, SOME AREAS WHERE THEY BELIEVED IMPROVEMENTS COULD BE MADE), THEY STRESSED POLITICAL/LEGAL PROBLEM POSED BY DANISH DRAFT CALLING FOR INTER-GOVERNMENTAL AGREEMENT IN FORM OF RECORD OF UNDERSTANDING (R.U.). GOJ OFFICIALS STRESSED THAT FORM OF R.U., INVOLVING TEN-YEAR COMMITMENT, WOULD REQUIRE SUBMISSION TO DIET FOR APPROVAL. GOJ FEELS STRONGLY THAT CHANCES FOR PASSAGE IN DIET UNCERTAIN AT BEST, AND CLEARLY IMPOSSIBLE BY NEXT MAY 1, BECAUSE OF OPPOSITION NOT ONLY FROM OPPOSITION PARTIES, WHICH WOULD CHARGE THAT IEP COMMITTS JAPAN TO DEMAND RESTRAINTS WITHOUT FIRM ASSURANCES OF SHARE OF POOLED RESERVES, BUT ALSO FROM CERTAIN ELEMENTS OF RULING LDP (FORMER DEPUTY PRIME MINISTER MIKI MOST PROMINENTLY MENTIONED IN THIS CONNECTION) WHICH MORE CONCERNED WITH IMPROVING RELATIONS WITH OIL PRODUCING COUNTRIES. SOLE METHOD FOR GOJ TO AVOID SEEKING DIET APPROVAL WOULD BE THROUGH BINDING OECD DECISION. GOJ BELIEVES ITS PROPOSED FORMULATION, DESCRIBED REFTEL PARA 2(A)(4), WOULD IN ESSENCE ALLOW EACH ECG MEMBER CHOICE BETWEEN BEING BOUND BY FORMAL PARTICIPATION IN R.U. OR OECD DECISION. FONOFF CONCEDED THAT DECISION NOT TO

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SEEK DIET APPROVAL IN ITSELF WOULD AROUSE DIET CRITICISM APART FROM THAT OVER SUBSTANCE OF ISSUES, BUT IT BELIEVES SUCH PROBLEMS COULD BE OVERCOME.

2. GOJ'S INSISTENCE ON OECD DECISION IS RELATED IN PART TO ROLE OF FRANCE. GOJ CONTINUES TO BELIEVE THAT FRENCH MEMBERSHIP IS VERY IMPORTANT FOR SUCCESS OF IEP. IN FACT, IT ENTERTAINS SERIOUS DOUBTS WHETHER EC COUNTRIES CAN PARTICIPATE

IN ABSENCE OF FRENCH PARTICIPATION. GOJ BELIEVES IT WOULD BE EASIER FOR FRANCE TO JOIN THROUGH MECHANISM OF OECD DECISION. AT THE SAME TIME, GOJ FULLY COGNIZANT OF NECESSITY OF AVOIDING RE-OPENING OF ISSUES IN OECD DEBATE AND OF WORKING OUT SCENARIO FOR SMOOTH PASSAGE OF IEP IN OECD.

3. JAPANESE SHARE CONVICTION THAT SYSTEM SHOULD BE PUT IN PLACE AS QUICKLY AS POSSIBLE. HOWEVER, GOJ OFFICIALS EXPRESSED SOME UNHAPPINESS OVER ABSENCE OF SUFFICIENT TIME FOR THOROUGH INTERNAL REVIEW OF IEP AND PARTICULARLY FOR CONSIDERATION OF MOST APPROPRIATE METHOD OF BRINGING IEP INTO FORCE. ON LATTER SUBJECT GOJ OFFICIALS SEEM TO FEEL DANES DID NOT TAKE JAPANESE CONCERNS INTO ACCOUNT IN THEIR DRAFT AND INDULGED IN SOME BULLDOZING TACTICS ON THIS CRUCIAL ISSUE. EMBASSY BELIEVES JAPANESE UNHAPPINESS IS IN PART REFLECTION OF TIME-CONSUMING PROCESS OF TRANSLATING RELEVANT DOCUMENTS INTO JAPANESE AND JAPANESE SYSTEM OF LENGTHY REVIEW AND DISCUSSION BEFORE DECISION-MAKING.

4. RELATED TO ABOVE IS JAPANESE UNHAPPINESS OVER DELAY IN ISSUANCE OF IEP CHAIRMAN'S GENERAL REPORT COVERING ALL ECG'S ACTIVITIES. IT NOW APPEARS THAT DRAFT WILL BE RECEIVED IN TOKYO AT EARLIEST ON SEPT 17, I.E. DAY GOJ DELEGATION LEAVES FOR BRUSSELS ECG MEETING. THUS, THERE WILL HAVE BEEN NO TIME FOR INTER-AGENCY REVIEW OR ESTABLISHMENT OF POSITION.

5. JAPANESE DELEGATION TO ECG MEETING WILL BE HEADED BY FOND OFF ECONOMIC AFFAIRS BUREAU DIRECTOR GENERAL MIYAZAKI SINCE DEPUTY MINISTER TSURUMI IS ACCOMPANYING PRIMIN ON TRIP TO LATIN AND NORTH AMERICA.

6. TOYONAGA REQUESTS APPOINTMENT WITH JULIUS KATZ IN BRUSSELS EVENING OF SEPT 18. SUGGEST ARRANGEMENTS BE MADE THROUGH CONFIDENTIAL

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JAPANESE EMBASSY BRUSSELS.
HODGSON

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